

Supreme Court of the United States

OCTOBER TERM, 1971

No. 71-6278

CONDRADO ALMEIDA-SANCHEZ,

Petitioner,

—v.—

UNITED STATES OF AMERICA

ON WRIT OF CERTIORARI TO THE UNITED STATES COURT
OF APPEALS FOR THE NINTH CIRCUIT

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**CRIMINAL DOCKET
UNITED STATES DISTRICT COURT**

THE UNITED STATES

vs.

CONRADO ALMEIDA-SANCHEZ

21:176a Conspiracy to Smugg Mari; Transport Mari

2 cts

STATISTICAL RECORD

COSTS

J.S. 2 mailed

Clerk

J.S. 3 mailed

Marshal

Violation

Docket fee

Title

Sec.

DATE

PROCEEDINGS

- 5- 6-70 Ent ord and fld Ind. JS-2
Bond Fixed at \$10,000 (CORP) (CASH); ent ord
bail reduced to \$5000 C/S.
- 5-11-70 Fld def't's affid and ord apptg Classen Gramm atty.
- 5-11-70 Fld def't's order apptg counsel James A. Chanoux
atty. It is further ordered that the atty Classen
Gramm is releived of further responsibility.
- 5-12-70 Filed Magistrates Transcript
- 5-15-70 Arr T/N and plea NG; set for O.H. for 5-28-70 at
10am before Mag. (S)
- 5-28-70 O.H. Ent ord trial call 6-19-70 at 9am. (HARRIS)
- 6-18-70 Ent ord jury trial trf to Judge Hill (T)

DATE	PROCEEDINGS
6-18-70	JURY TRIAL —Jurors impaneled & sworn. Swore wits & fid exhibits.
6-19-70	FUR JURY TRIAL —Jury retires. (IRVING HILL) (IRVING HILL)
6-22-70	FUR JURY TRIAL — ENT ORD MISTRIAL . Ent ord cont to 6-20-70 at 9:30am for trial. (IRVING HILL)
6-24-70	JURY TRIAL —Jurors impaneled & sworn. Swore wits & fid exhibits. (IRVING HILL)
6-25-70	FUR JURY TRIAL —Mot for J/A denied. Fld & ent verdict Guilty; polling of jury waived; prob. rept. waived. Ent ord comm to cust AG for 5 yrs. impr. (IRVING HILL) JS-3 (ent 6-26-70)
6-26-70	Ent ord deft exhibit "B" returned to deft. Gov't cnsl states govt has no objection (I. HILL)
6-25-70	Fld "NOTICE OF APPEAL"; Fld Affidavit to proceed in Forma Pauperis; Fld Designation of Record on Appeal. (Vera Randall)
6-29-70	Fld ORDER Permitting Appeal in Forma Pauperis. (IRVING HILL)
7-10-70	Fld "SUPPLEMENTAL" Designation of Record on Appeal (Don Cram).
7-20-70	Fld Applic. & Order for Transcript of Trial (Vera Randall, Repr.) (HILL).
7-20-70	Fld Applic. & Order for Transcript at U.S. Expense of Motion 6-18-70 at 1st trial (Don Cram, Repr.) (HILL) copies to all parties. (Re: Supple. Design).
7-20-70	Fld Judgment retd executed
7-30-70	Fld Original and 3 copies of Reporters Transcript of Record from Court Reporter Vera Randall, marked as Volume No. 1. One of these copies are loaned to Atty James A. Chanoux.

DATE	PROCEEDINGS
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- | | |
|---------|---|
| 8-7-70 | Fld Motion and ORDER thereon to extent time for docketing Appeal, until Sept. 24, 1970. (E.J. SCHWARTZ) |
| 9-17-70 | Fld Orig. & two copies plus Clerks Copy of Reptra. Transcript lv Don Cram |
| 9-30-70 | Sent Clks Record and Reptra Transcripts of Proceedings to C/A. |

**UNITED STATES DISTRICT COURT FOR THE
SOUTHERN DISTRICT OF CALIFORNIA**

AGE: 29 years, a Mexican citizen—Arrested on 4/30/70
on Hwy. 78—Glamis, Calif.

Commissioner's Docket No. 2

Case No. 593

UNITED STATES OF AMERICA

v.

CONRADO ALMEIDA-SANCHEZ

**COMPLAINT FOR VIOLATION OF U.S.C. TITLE 21,
SECTION 176a**

BEFORE A. D. HAWORTH,	Calexico, California,
Name of Judge	Address of Commissioner

The undersigned complainant being duly sworn states:
That on or about April 30, 1970, at Highway 78, near
Glamis in the Southern District of California ⁽¹⁾CON-
RADO ALMEIDA-SANCHEZ did ⁽²⁾Unlawfully, know-
ingly, and wilfully transport, conceal, and facilitate the
transportaiton of certain contraband merchandise, to wit:
approximately 73 kilos of marihuana.

And the complainant states that this complaint is based
on the fact that at approximately 12:15 a.m. on April
30, 1970 U.S. Border Patrol officers stopped a 1961 light
green Ford two-door, California license KAP 052. While
conducting a search of the vehicle for illegal aliens, the
marihuana was found concealed beneath the rear seat.

⁽¹⁾ Insert name of accused.

⁽²⁾ Insert statement of the essential facts constituting the offense
charged.

After being advised of his rights against self-incrimination and his right to counsel, ALMEIDA stated that he had picked up the car on Second Street in Calexico, California on Wednesday, April 29, 1970.

Preliminary hearing set for 5-15-70 in San Diego.
Bail Reivew and appointment of counsel set for 5-12-70.

And the complainant further states that he believes that

are material witnesses in relation to this charge.

/s/ Charles E. Jones
Signature of Complainant
CHARLES E. JONES
Special Agent
Official Title

Sworn to before me, and subscribed in my presence,
April 30, 1970.

/s/ A. D. Haworth
A. D. HAWORTH
Acting United States
Magistrate

**UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA**

November 1969 Grand Jury

No. 8800 Criminal

UNITED STATES OF AMERICA, PLAINTIFF

v.

CONRADO ALMEIDA-SANCHEZ, DEFENDANT

INDICTMENT

**Title 21, U.S.C., Sec. 176a—Conspiracy to
Smuggle Marihuana; Transporting Marihuana**

The Grand Jury charges:

COUNT ONE

Beginning at a date unknown to the Grand Jury up to and including the 30th day of April, 1970, in the Southern District of California and elsewhere, defendant **CONRADO ALMEIDA-SANCHEZ** and Others Unknown, unlawfully, willfully and knowingly did combine, conspire and agree together and with each other, to violate certain laws of the United States, to wit, to violate Title 21, United States Code, Section 176a.

It was a part of the said conspiracy that the defendants and others would, knowingly and with intent to defraud the United States, import and bring into the United States marihuana contrary to law, and smuggle and clandestinely introduce into the United States marihuana required by law to be declared.

It was further a part of the said conspiracy that the defendant and others would receive, conceal and sell, and facilitate the transportation, concealment and sale of marihuana after being imported and brought in, knowing the same to have been imported and brought into the United States contrary to law.

OVERT ACTS

In pursuance of the said conspiracy and to further the objects thereof, the following overt act, among others, was committed in the Southern District of California: On or about April 30, 1970, defendant CONRADO ALMEIDA-SANCHEZ, drove a 1961 Ford automobile on Highway 78, near Glamis, California.

COUNT TWO

On or about April 30, 1970, within the Southern District of California, defendant CONRADO ALMEIDA-SANCHEZ, with intent to defraud the United States, knowingly received, concealed, and facilitated the transportation and concealment of, approximately 161 pounds of marihuana which marihuana, as the defendant then and there well knew, had been imported and brought into the United States contrary to law, in violation of Title 21, United States Code, Section 176a.

A TRUE BILL:

/s/ [Illegible]

Foreman

/s/ Harry D. Steward
United States Attorney

**IN THE UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA**

HONORABLE IRVING HILL, JUDGE PRESIDING

Case No. 8800 Criminal

UNITED STATES OF AMERICA, PLAINTIFF

CONRADO ALMEIDA-SANCHEZ, DEFENDANT

**REPORTER'S TRANSCRIPT OF PROCEEDINGS
(Partial)**

Place: San Diego, California

Date: Thursday, June 18, 1970

APPEARANCES:

For the Plaintiff:

**HARRY D. STEWARD
United States Attorney**

**PHILLIP W. JOHNSON
Chief, Assistant United States Attorney**

**SHELBY GOTT
Assistant United States Attorney**

For the Defendant:

JAMES A. CHANOUX

[fol. 3]

**SAN DIEGO, CALIFORNIA, THURSDAY,
JUNE 18, 1970, 9:30 O'CLOCK A.M.**

• • • •

THE COURT: Let us now discuss the problem you wanted to see me about.

Do I understand that there is some possible motion to suppress evidence in this case?

MR. GOTT: Your Honor—

THE COURT: Let me get a reply from Mr. Chanoux.

MR. CHANOUX: Yes, sir, I do believe that there is a motion to that effect.

THE COURT: I am not from this District, as you know. How can that be timely? There is a requirement in the Federal Rules that a motion to suppress be made before trial. I think that at your omnibus hearing it is necessary for you to notify the court of any such motion.

Was there any such reservation in this case?

MR. CHANOUX: Yes, there was, your Honor. And the court set a date. I believe it was ten days previous from this date for the filing of the written motion. It was my understanding, in talking to the United States Attorney that was handling the case at the time, Mr. Michaels, that we would make it orally in court just prior to the trial, and that this would be acceptable to the court.

[fol. 4] **THE COURT:** Well, what do you say about that, Mr. Gott?

MR. GOTT: I have no knowledge either way concerning the agreement with Mr. Michaels. My file on the date of May 28th does say that the omnibus hearing form was filed, trial set for June 19th, which is tomorrow, and motion to be heard at time of trial, and moving papers June 9, 1970. I have no doubt that counsel's representation with Mr. Michaels is correct.

THE COURT: All right. It now appears that the motion could probably be heard today, and it is only a question of whether the requirement for written presentation of the motion has been waived. I take it, Mr. Gott, you are saying to me that you have no objection to my deeming the motion properly and timely made.

MR. GOTT: No objection, your Honor.

THE COURT: Very well. That will be the court's view of the matter.

Let me now hear the motion, and let me find out if there is going to be any necessity for taking factual testimony outside the presence of the jury about it; or whether there are affidavits, for example; or perhaps whether you gentlemen can stipulate as to what the operative facts are that would govern the motion.

Do you want to talk about that? Or have you already [fol. 5] talked about it?

MR. GOTT: We have not. But I think very briefly we may be able to agree. If not, my testimony will be very brief.

THE COURT: Let me first hear the motion.

MR. GOTT: Prior to proceeding with that, I would like to call the court's attention to the fact that during the recess I did present to the court's clerk for filing my proposed jury instructions, and have given counsel for the defendant a copy.

THE COURT: Thank you.

Now, do you have any jury instructions, by the way, Mr. Chanoux?

MR. CHANOUX: I do not, your Honor. I have not had a chance to examine the Government's instructions, and there might be a couple that I would ask for. I do have—

THE COURT: You may ask for Mathes and Devitt instructions by number. I would appreciate it if you would put your request in writing, using the number instead of having to rewrite the whole instruction. But I would like to have a piece of paper that we can file that constitutes your instruction request, if you are going to make one.

MR. CHANOUX: Yes, your Honor. Could I file that—

[fol. 6] THE COURT: After the noon recess.

MR. CHANOUX: After the noon recess. Thank you, your Honor.

THE COURT: Now, let's hear your motion.

MR. CHANOUX: Yes, your Honor. It is my position that the evidence seized, namely the marijuana, was as a result of an illegal search and seizure. It is my understanding of the facts that—

THE COURT: Wait just a second. Do you now want to confer briefly to see if you can stipulate what the facts are? Or are you going to have some evidence you would like to put on about it?

MR. CHANOUX: It would only be short testimony from my client as to what took place at the time of the stopping of the vehicle, your Honor.

THE COURT: Well, what would your evidence consist of, Mr. Gott?

MR. GOTT: My evidence would consist of this, your Honor: That two officers of the United States Border Patrol, Immigration and Naturalization, U.S. Department of Justice, were looking for aliens along Highway 78 near Glamis, California—G-l-a-m-i-s—

THE COURT: Where is that town with reference to the U.S.-Mexican Border and the Pacific Ocean?

MR. GOTT: About 50 miles north of the Mexican [fol. 7] border on the road from Calexico to Blythe, California. The evidence would show that this is about the only north-south road in California coming from the Mexican border that does not have an established check point; that because of this it is commonly used to evade check points by both marijuana and alien smugglers. That on occasions, but not at all times, officers of the U.S. Border Patrol maintain a roving check of vehicles and persons on that particular highway. That pursuant to that they stopped this vehicle for the specific purpose of checking for aliens.

That they did check the card of this defendant, and it showed that he was a resident alien—that is, it was a resident alien card entitling him to reside and work in the United States. But that card was marked in a fashion indicating that he resided in Mexicali.

They inquired of him prior to finding any contraband as to where he had come from, and he said from Mexicali, and was going to Blythe, California; and was going to leave the car in Blythe and return to Mexicali by bus.

At that point Officer Shaw, S-h-a-w, in the presence of Officer Carrasco—these two previously mentioned officers of the U.S. Border Patrol—looked under the rear seat of the vehicle for aliens. The evidence would show that

while he himself had never found aliens under the rear [fol. 8] seats of automobiles, that he had heard of it on several occasions. That just prior to this there had been an information bulletin come out from the headquarters of the Border Patrol advising them of a special arrangement that now had developed in the Border Patrol where aliens would sit up right behind the back seat rest and their feet and legs would be doubled up under the rear seat cushion and that springs would be removed from the rear seat cushion to provide space for their legs. That in looking for aliens under the rear seat the officer discovered packages that he believed to be marijuana.

At this point he placed the defendant under arrest and advised him of his rights under the Constitution of the United States; and then proceeded to remove from the vehicle, from under the rear seat, rear quarter panels, and front doors of the vehicle—well, he discovered many other packages of marijuana distributed throughout the various panels in the vehicle.

THE COURT: All right. Now, Mr. Chanoux, do you have any really different view of the facts? Perhaps you are prepared to stipulate that those persons may be deemed to have been called and to have so testified so that the matter presented would become one of law. Or do you want to hear their testimony?

MR. CHANOUX: I would be willing to take Mr. Gott's word for it that that is what the Customs officers [fol. 9] would state if sworn and on the stand. I had not seen—

THE COURT: Let me stop you a second.

If you are prepared to stipulate that these officers are deemed to have been called and to have so testified—which I understand you are—I would like to know that your client will personally join in that stipulation. And I will give you whatever time you need with the interpreter to go over it with him and see if he agrees.

(Counsel, defendant and interpreter conferring.)

MR. CHANOUX: Mr. Almeida explains to me that he is willing to stipulate.

THE COURT: Mr. Almeida, do you understand the stipulation and the agreement that your attorney Mr. Chanoux has just made?

DEFENDANT ALMEIDA: Yes.

THE COURT: Is it personally satisfactory to you?

DEFENDANT ALMEIDA: Yes.

THE COURT: Do you realize that under the agreement it will not be necessary for the officers personally to testify about the circumstances?

DEFENDANT ALMEIDA: Yes.

THE COURT: All right. That stipulation is acceptable to the court.

Now, do you have additional factual testimony that [fol. 10] you want to present, Mr. Chanoux, on this motion to suppress?

MR. CHANOUX: Well, your Honor, only that in the Customs report that I read initially it is stated that upon stopping the vehicle Mr. Almeida stated to the officers that he had driven the car across the border, which is not factually what he advises me. And he advises me that when he stated that he came from Mexicali, that this was so, he had come across, and he would so testify, and had picked up the car in Calexico in the United States and then driven it to the point where he was stopped.

THE COURT: Well, I am perfectly willing to have this defendant say that or anything else you want to examine him about on the stand.

Perhaps Mr. Gott will stipulate that he would be deemed to have been called and to have testified that he did not tell the officers that he had driven in from the Mexican side.

MR. GOTT: We do so stipulate that he would be deemed to have been sworn and so testified.

THE COURT: Is that agreeable with you?

MR. CHANOUX: Agreeable, your Honor.

THE COURT: All right. Let's find out if your client is agreeable, which, in effect, waives his appearance personally on the stand at this stage of the case. Explain [fol. 11] it to him, and I will then inquire of him.

(Counsel, defendant and interpreter conferring.)

MR. CHANOUX: Yes. I am advised Mr. Almeida is willing to so stipulate.

THE COURT: Do you understand, Mr. Almeida, the stipulation and agreement which your counsel has now just completed?

DEFENDANT ALMEIDA: Yes.

THE COURT: Is it personally agreeable to you?

DEFENDANT ALMEIDA: Yes.

THE COURT: And you realize that instead of your taking the stand personally to testify on this one point that the stipulation dispenses with the need for you to get on the stand personally, and you waive that appearance?

DEFENDANT ALMEIDA: Yes.

THE COURT: Very well. That stipulation is acceptable to the court.

Is there now any additional factual evidence that either side desires to present on the motion to suppress?

MR. GOTT: I think it should be stipulated on the record, your Honor, and I am prepared to stipulate that this stopping of the defendant, the search of the vehicle, the arrest of the defendant was all without an arrest warrant and without a search warrant.

THE COURT: I had assumed that that was implicit [fol. 12] in the motion; but it certainly is presently being brought out explicitly. Will you so stipulate?

MR. CHANOUX: It will be so stipulated, your Honor.

THE COURT: All right. Any other factual evidence on the motion, Mr. Chanoux?

MR. CHANOUX: No, your Honor.

THE COURT: Mr. Gott?

MR. GOTT: No, your Honor.

THE COURT: All right. I will hear you, if you want to argue it. I have examined the case authority that each of you gentlemen has been good enough to provide me with—both very recent in our Circuit.

Mr. Gott has made available to me the slip sheet opinion in *United States v. Luciano Abreu Miranda* decided April 24th of this year; and Mr. Chanoux the case of

Victor Manuel Castillo-Garcia v. United States, No. 22-991, decided April 10th.

I will hear you now, Mr. Chanoux. Come to the podium if you want to argue the matter in any detail.

MR. CHANOUX: Yes, your Honor. I might say in reference to the case that I submitted to you, it was for the purpose of bringing out the Contreras case that is mentioned in the court's decision as to what the law states does constitute a valid border search. It is my [fol. 13] understanding and belief that unless there is a probable cause to believe that an alien is hiding in the vehicle, unless there has been surveillance on the point of the border, unless there has been some evidence that this man actually did cross the border in that vehicle, that the necessary probable cause for searching the vehicle does not exist. And I would—

THE COURT: Well, let me ask you this: Contreras was decided a long time ago as these things go. It's almost nine years. Contreras has apparently not been overruled explicitly. But Contreras, of course, the discussion of Contreras in the case you cite is dictum—

MR. CHANOUX: That is correct, your Honor.

THE COURT: —and the Miranda case which Mr. Gott cites is a holding; and it would seem to validate the search not only in this case, the case at bar, but probably in Contreras as well.

It relies on a provision of Title 8 and some regulations of the INS, and some provisions of Title 18; and whether those were in existence at the time of Contreras, I do not know. But, in any event, I cannot distinguish the facts as they appear in our case at bar from Miranda; and our case at bar seems almost a fortiori from Miranda. I will hear you if you can distinguish them.

MR. CHANOUX: No, your Honor. It is just my hope and belief that this matter will be taken up to the [fol. 14] higher court, the Miranda decision, and I would like to protect the record in case that case is overturned at that point.

THE COURT: Of course. That is your absolute right and your duty as a counselor, and I understand it.

However, it is my duty similarly to follow the law as declared by the higher courts as best I can distill it from

the opinions of those courts. And I think, doing that, it is incumbent on me, and I now deny the motion to suppress the marijuana.

So we can go ahead and get the jury in, if there is nothing further that either of you desire at this time.

MR. CHANOUX: Thank you, your Honor.

[fol. 15]

IN THE UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA

No. 8800-Criminal

UNITED STATES OF AMERICA, PLAINTIFF

v.

CONRADO ALMEIDA-SANCHEZ, DEFENDANT

I hereby certify that I am a duly appointed, qualified and acting official court reporter of the United States District Court for the Central District of California.

I further certify that the foregoing 14 pages are a true and correct partial transcript of the proceedings had in the above entitled cause on Thursday, June 18, 1970, and that said partial transcript is a true and correct transcription of my stenographic notes.

Dated at Los Angeles, California, this 11th day of August, 1970.

/s/ [Illegible]

Official Reporter

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA

HONORABLE IRVING HILL, JUDGE PRESIDING

No. 8800-Criminal

UNITED STATES OF AMERICA, PLAINTIFF

vs.

CONRADO ALMEIDA-SANCHEZ, DEFENDANT

REPORTER'S PARTIAL TRANSCRIPT OF PROCEEDINGS

San Diego, California

Wednesday, June 24, 1970

Thursday, June 25, 1970

[fol. 16] Five is the card, the Form I-151.

MR. CHANOUX: No objection, your Honor.

THE COURT: Very well, Exhibit 5 is received and admitted in evidence without objection.

(Card previously marked Exhibit 5 for identification received in evidence.)

MR. GOTT: I further move for Exhibit I-A and I-B, referring to the contents of the cartons marked I-A and I-B.

THE COURT: Yes.

As I understand, Mr. Shaw, the cardboard boxes that now contain I-A and I-B were not in this car, just the contents?

THE WITNESS: No.

THE COURT: Very well. Any objection to I-A and I-B?

MR. CHANOUX: Only as previously discussed with the Court.

THE COURT: Yes. That is the subject of the motion previously denied. It was denied and the objection was overruled and Exhibits I-A and I-B are now received and admitted in evidence.

(Exhibits previously marked I-A and I-B received in evidence.)

UNITED STATES COURT OF APPEALS
FOR THE NINTH CIRCUIT

No. 26,514

UNITED STATES OF AMERICA, PLAINTIFF-APPELLEE

v.

CONDRADO ALMEIDA-SANCHEZ, DEFENDANT-APPELLANT

APPEAL FROM THE UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA

Before: BROWNING, CARTER and TRASK,
Circuit Judges

PER CURIAM:

Almeida-Sanchez appeals from a conviction for knowingly receiving, concealing and facilitating the transportation and concealment of approximately 161 pounds of illegally imported marijuana. 21 U.S.C. § 176a. His sole contention is that the district court erroneously denied a motion to suppress evidence, marijuana, found in a search of his car, without a warrant. We affirm.

Appellant's vehicle was stopped by two officers of the Immigration and Naturalization Service who were conducting a roving check for aliens some 50 miles north of the Mexican border on Highway 78. One of the officers looked under the rear seat of the automobile and discovered packages that he believed to be marijuana. A subsequent search revealed many other packages of marijuana distributed throughout various parts of the vehicle. While the officer himself had never found aliens under the rear seat of an automobile, he had heard of several instances in which aliens had been concealed there. The officers had just received an information bulletin from the headquarters of the Border Patrol stating that aliens entering the United States illegally, had recently adopted the practice of sitting up directly behind the back seat of an automobile with their feet and legs doubled up

under the rear seat cushion; springs would be removed from the rear seat to provide space for their legs.

This court has approved the right of Immigration Officers acting under 8 U.S.C. § 1357, 8 C.F.R. § 287.1, to stop and investigate vehicles for concealed aliens within a hundred air miles from any external boundary without a showing of probable cause. *Duprez v. United States* (9 Cir. 1970) 435 F.2d 1276; *Fumagalli v. United States* (9 Cir. 1970) 429 F.2d 1011; *Miranda v. United States* (9 Cir. 1970) 426 F.2d 283. A stop and search effected under 8 U.S.C. § 1357 is not a "border search" and does not depend for its validity upon the law of border searches. See *Duprez v. United States, supra*.

Since the initial search under the rear seat of appellant's automobile was confined to a place where an alien might be concealed, the search was reasonable in scope. See *Miranda v. United States, supra*.

Affirmed.

BROWNING, Circuit Judge, dissenting:

The majority holds that an Immigration and Naturalization officer checking for aliens illegally in this country may stop and search any automobile within one hundred air miles of an external boundary of the United States, at random, without a warrant, and without cause. The majority relies upon prior decisions of this court; and these, in turn, find authority for such conduct in a statute¹

¹ 8 U.S.C. § 1357 (a) and (c):

"(a) Any officer or employee of the Service authorized under regulations prescribed by the Attorney General shall have power without warrant—

(1) to interrogate any alien or person believed to be an alien as to his right to be or to remain in the United States;

(2) to arrest any alien who in his presence or view is entering or attempting to enter the United States in violation of any law or regulation made in pursuance of law regulating the admission, exclusion, or expulsion of aliens, or to arrest any alien in the United States, if he has reason

and an administrative regulation.*

to believe that the alien so arrested is in the United States in violation of any such law or regulation and is likely to escape before a warrant can be obtained for his arrest, but the alien arrested shall be taken without unnecessary delay for examination before an officer of the Service having authority to examine aliens as to their right to enter or remain in the United States;

(3) within a reasonable distance from any external boundary of the United States to board and search for aliens any vessel within the territorial waters of the United States and any railway car, aircraft, conveyance, or vehicle, and within a distance of twenty-five miles from any such external boundary to have access to private lands, but not dwellings, for the purpose of patrolling the border to prevent the illegal entry of aliens into the United States; and

(4) to make arrests for felonies which have been committed and which are cognizable under any law of the United States regulating the admission, exclusion, or expulsion of aliens, if he has reason to believe that the person so arrested is guilty of such felony and if there is likelihood of the person escaping before a warrant can be obtained for his arrest, but the person arrested shall be taken without unnecessary delay before the nearest available officer empowered to commit persons charged with offenses against the laws of the United States. As such employee shall also have the power to execute any warrant or other process issued by an officer under any law regulating the admission, exclusion, or expulsion of aliens.

(c) Any officer or employee of the Service authorized and designated under regulations prescribed by the Attorney General, whether individually or as one of a class, shall have power to conduct a search, without warrant, of the person and of the personal effects in the possession of any person seeking admission to the United States, concerning whom such officer or employee may have reasonable cause to suspect that grounds exist for exclusion from the United States under this chapter which would be disclosed by such search."

* 8 C.F.R. § 287.1(a) (2) reads:

"*Reasonable distance.* The term 'reasonable distance,' as used in section 287(a) (3) of the Act, means within 100 air miles from any external boundary of the United States or any shorter distance which may be fixed by the district director, or, so far as the power to board and search aircraft is concerned, any distance fixed pursuant to paragraph (b) of this section.

Of course, prior decisions of other panels of the court bind this panel, *Etcheverry v. United States*, 320 F.2d 873, 874 (9th Cir. 1963), but the decisions relied upon by the majority are so clearly at odds with the requirements of the Fourth Amendment that they should be overruled by the court in banc. Alternatively, decision in this case should be delayed for whatever light may be shed upon the law applicable to "border searches" by the Supreme Court's opinion in *United States v. Johnson*, certiorari granted, 400 U.S. 990 (1971), set for reargument, — U.S. —.

I

As a general rule, to satisfy the Fourth Amendment, a search and seizure must be based upon probable cause and must be authorized by a warrant issued by a judicial officer. An authorized officer may stop and search an automobile on a public highway without a warrant, however, because a moving automobile would disappear before a warrant could be obtained. But, to conduct a constitutional search, the officer must have probable cause to believe the vehicle is carrying contraband; nothing in the mobility of the automobile justifies an intrusion upon personal privacy at the whim or on the unsupported hunch of a government agent. *Chambers v. Maroney*, 399 U.S. 42 (1970); *Dyke v. Taylor Implement Co.*, 391 U.S. 216, 221 (1968); *Carroll v. United States*, 267 U.S. 132, 153-54 (1925).

There is an exception to the probable cause requirement applicable to "border searches" of persons and vehicles.^a The exception is recognized in the following passage in *Carroll v. United States*, *supra*, 267 U.S. at 153-54:

"Having thus established that contraband goods concealed and illegally transported in an automobile or other vehicle may be searched for without a warrant, we come now to consider under what circum-

^a See generally 77 Yale L.J. 1007 (1968); 10 Ariz. L.R. 456 (1968); 3 St. Mary's L.J. 87 (1971).

stances such a search may be made. It would be intolerable and unreasonable if a prohibition agent was authorized to stop every automobile on the chance of finding liquor and thus subject all persons lawfully using the highways to the inconvenience and indignity of such a search. *Travelers may be so stopped in crossing an international boundary because of national self-protection reasonably requiring one entering the country to identify himself as entitled to come in, and his belongings as effects which may be lawfully brought in.* But those lawfully within the country, entitled to use the public highways, have a right to free passage without interruption or search unless there is known to a competent official authorized to search, probable cause for believing that their vehicles are carrying contraband or illegal merchandise . . ." (emphasis added).⁴

As *Carroll* suggests, conceptually the "border search" exception rests upon the inherent right of sovereignty to protect its territorial integrity against intrusion of unauthorized persons or things. See also *United States v. Weil*, 432 F.2d 1320, 1323 (9th Cir. 1970); *Alexander v. United States*, 362 F.2d 379, 382 (9th Cir. 1966); *Fernandez v. United States*, 321 F.2d 283, 285 (9th Cir. 1963); *Witt v. United States*, 287 F.2d 389, 391 (9th Cir. 1961). Practically, it is justified by "the peculiar and difficult law enforcement problems that necessarily are presented by the effective policing of our extensive national boundaries." *King v. United States*, 348 F.2d 814, 818 (9th Cir. 1965). See also *United States v. Glazion*, 402 F.2d 8, 12 (2d Cir. 1968); *Morales v. United States*, 378 F.2d 187, 189 (5th Cir. 1967).

The justification for the "border search" exception to the probable cause requirement extends no further than these conceptual and practical considerations explaining its existence. And since the exception is in derogation of normal Fourth Amendment principles, it must be narrowly construed.

⁴ See also *Boyd v. United States*, 116 U.S. 616, 623 (1886).

Because the power to conduct a border search without probable cause "stems from illegal entry of goods or persons," *United States v. Markham*, 440 F.2d 1119, 1123 (9th Cir. 1971), it may be exercised only in connection with a border crossing. This does not mean that a "border search" may be conducted only at a point of entry. It does mean, however, that to fall within the border-search exception to the probable cause requirement of the Fourth Amendment, a search conducted away from the immediate vicinity of the border must be the substantial equivalent of a search on entry. As usually stated, it must be "reasonably certain" from all the circumstances that any contraband that may be found aboard the vehicle would have been there at the time of entry. Thus, in *Alexander v. United States*, *supra*, 362 F.2d at 382-83:

"Where . . . a search for contraband by Customs officers is not made at or in the immediate vicinity of the point of international border crossing, the legality of the search must be tested by a determination whether the totality of the surrounding circumstances, including the time and distance elapsed as well as the manner and extent of surveillance, are such as to convince the fact finder with reasonable certainty that any contraband which might be found in or on the vehicle at the time of search was aboard the vehicle at the time of entry into the jurisdiction of the United States."⁶

Recent cases appear to shift the emphasis from reasonable certainty that the contents of the vehicle were present at the time of entry, to reasonable certainty that the vehicle contains either goods that have just been smuggled or a person who has just crossed the border illegally. *United States v. Weil*, *supra*, 432 F.2d 1323;

⁶ See also *Valenzuela-Garcia v. United States*, 425 F.2d 1170 (9th Cir. 1970); *Castillo-Garcia v. United States*, 424 F.2d 482, 485 (9th Cir. 1970); *Bloomer v. United States*, 409 F.2d 869 (9th Cir. 1969); *Rodriguez-Gonzalez v. United States*, 378 F.2d 256 (9th Cir. 1967); *Leeks v. United States*, 356 F.2d 470 (9th Cir. 1966); *King v. United States*, 348 F.2d 814 (9th Cir. 1965).

United States v. Markham, *supra*, 440 F.2d 1119. This formulation suggests that in order to justify a search of an automobile at any place other than the immediate border area, the searching officer must have reason to believe that goods are being brought into the country in the vehicle illegally—in short, a degree of reasonable cause to search is required, though less than the traditional “probable cause.”*

Whatever the precise definition, however, a border search must be directly related to an entry across a border. A search that is not so related requires probable cause, *see United States v. Ardle*, 485 F.2d 861, 862 (9th Cir. 1971); *United States v. Kandlis*, 432 F.2d 132, 135 (9th Cir. 1970); for, to repeat, “those lawfully within the country, entitled to use the public highway, have a right to free passage without interruption or search unless there is known to a competent official authorized to search, probable cause for believing that their vehicles are carrying contraband or illegal merchandise” *Carroll v. United States*, *supra*, 267 U.S. at 154.

II

There is no apparent reason why these Fourth Amendment principles do not apply with the same force to searches of automobiles for smuggled aliens as they do to searches of automobiles for smuggled merchandise. Yet this court has drawn a sharp distinction between the two.

Despite our recognition that the probable cause requirement of the Fourth Amendment applies to all searches by Customs officials for smuggled merchandise except border searches, this court, alone among the Courts

* Decisions of the Courts of Appeals for the Second, Fourth, and Fifth Circuits convey the same impression. *United States v. Glaziov*, 402 F.2d 8, 13 n.3 (2nd Cir. 1968); *United States v. McGlove*, 394 F.2d 75, 78 (4th Cir. 1968); *Stassi v. United States*, 410 F.2d 946, 951-52 (5th Cir. 1969); *Walker v. United States*, 404 F.2d 900, 901-02 (5th Cir. 1968); *March v. United States*, 344 F.2d 317, 324 (5th Cir. 1965). *See Harris v. United States*, 400 U.S. 1211 (1970).

of Appeals,⁷ has expressly refused to impose the probable cause restriction upon searches for illegally entered aliens⁸ conducted by Immigration and Naturalization officers pursuant to 8 U.S.C. § 1357(a) and 8 C.F.R. § 287.1(a)(3),⁹ whether or not the search in question could qualify as a "border search" under the tests discussed above. *Duprez v. United States*, 435 F.2d 1276, 1277 (1970); *Fumagalli v. United States*, 429 F.2d 1011 (1970).

In the latter case, the court said (1013):

"What all of these cases make clear is that probable cause is not required for an *immigration* search within approved limits [100 miles from an external boundary as fixed by 8 C.F.R. § 287.1(a)(2)] but is generally required to sustain the legality of a search for *contraband* in a person's automobile away from the international borders. *Valenzuela-Garcia v. United States*, 425 F.2d 1170 (C.A. 9 1970).

Appellant has confused the two rules in his attempt to graft the probable cause standards of the *narcotics* cases (*Cervantes*) onto the rules justifying

⁷ With the possible exception of the Tenth. See *Roa-Rodriguez v. United States*, 410 F.2d 1206 (10th Cir. 1966).

⁸ In addition to the cases cited by the majority, see *United States v. Martin*, 444 F.2d 86 (1971); *Duprez v. United States*, 435 F.2d 1276, 1277 (1970); *Fumagalli v. United States*, 429 F.2d 1011 (1970); *United States v. Avey*, 428 F.2d 1159, 1164 (1970); *United States v. Miranda*, 426 F.2d 283 (1970); *Barbara-Reyes v. United States*, 387 F.2d 91 (1967).

Earlier cases appear to require probable cause for the warrantless search of an automobile on a public highway by Immigration and Naturalization officers, except in a "broader search." *Fernandez v. United States*, 321 F.2d 283, 286 (1963); *Contreras v. United States*, 291 F.2d 63, 65-66 (1961); *Cervantes v. United States*, 263 F.2d 800, 803 (1959). However, in *Fumagalli*, *supra*, 429 F.2d at 1013, the court disposed of *Contreras* and *Fernandez* simply by asserting, despite language in both opinions arguably to the contrary, that both "explicitly approve the stopping and inspection of vehicles for concealed aliens without any requirement of probable cause." The court discounted *Cervantes* on the ground that it involved a search for narcotics (*ibid.*).

⁹ See notes 1 and 2.

immigration inspections exemplified by *Contreras*, *Fernandez*, and other cases cited.

Applying these distinct tests in the instant case, the District Court found that the opening of the trunk was proper as part of a routine investigation for 'illegal aliens' and that probable cause to search the car was present when Inspector Camp smelled the marihuana odors and saw what appeared to be the corner of a brick of marihuana protruding from the mouth of the duffel bag."

If a reason exists for distinguishing searches for aliens from searches for merchandise, no one—including this court—has yet suggested what it might be. Nothing in the words of the Constitution supports the distinction. And no one suggests that the public interest in excluding inadmissible aliens is greater than that in excluding narcotics and other contraband.

The language in *Carroll v. United States*, *supra*, 267 U.S. at 154, upon which the "border search" doctrine is based, indicates that for this purpose a search for aliens is indistinguishable from a search for merchandise: "Travelers may be so stopped in crossing an international boundary because of national self-protection reasonably requiring one entering the country to identify himself as entitled to come in, and his belongings as effects which may be lawfully brought in" (emphasis added).

No justification is offered in *Fumagalli*, *Duprez*, or in the majority opinion in this case for the different treatment of searches of vehicles for "smuggled" aliens and searches of vehicles for smuggled merchandise. The opinions simply refer to the statutory grant to Immigration officers of authority "to board and search for aliens" any vehicle "within a reasonable distance from any external boundary of the United States," and to the regulation defining "reasonable distance" as one hundred miles.

But that is not enough. Even assuming that the statute reflects Congress' understanding of the reach of the Fourth Amendment,¹⁰ Congress' view, though entitled to

¹⁰ *Alexander v. King*, 362 F.2d 379, 381 (9th Cir. 1966).

respect,¹¹ does not diminish the obligation of the judiciary to interpret and enforce the constitutional mandate independently. Obviously, "the statute could not effectively authorize a search which the Constitution prohibited." *Corngold v. United States*, 367 F.2d 1, 3-4 (9th Cir. 1966) (in banc).

The more reasonable interpretation of a statute of this sort is not that it defines a constitutional standard of reasonableness for searches by the government agents to whom it applies, but rather that it delegates authority to be exercised by those agents in accordance with constitutional limitations.¹² Without such a statutory authorization, Immigration officers would have no legal power to search private vehicles for aliens under any conditions. The statute authorizes the officers to conduct such searches—and a search within the statute's terms is not illegal as beyond the officer's statutory authority. But a search within the literal language of the statute is nonetheless barred if it violates the Fourth Amendment. See, e.g., *Boyd v. United States*, 116 U.S. 616 (1886).

¹¹ *Kelly v. United States*, 197 F.2d 162, 164 (5th Cir. 1952).

¹² Cf. *United States v. Weil*, 432 F.2d 1320 (9th Cir. 1970); *Alexander v. King*, *supra*, 362 F.2d at 381; *Morales v. United States*, 378 F.2d 187, 190 (5th Cir. 1967). See also *United States v. Thriftmart, Inc.*, 429 F.2d 1006, 1010 n.5 (9th Cir. 1970).

The congressional committees which authored the Immigration and Nationality Act in 1952 recognized the role the Constitution must play in limiting the statutory authority of Immigration officers. House Report No. 1365 states (U.S. Code, Cong. & Ad. News 1952, Vol. 2, p. 1654):

"It has been repeatedly held that the right to exclude or to expel all aliens or any class of aliens, absolutely or upon certain conditions, in war or in peace, is an inherent and inalienable right of every sovereign and independent nation, essential to its safety, its independence, and its welfare; that this power to exclude and to expel aliens, being a power affecting international relations, is vested in the political departments of the Government, and is to be regulated by treaty or by act of Congress and to be executed by the executive authority according to the regulations so established, *except so far as the judicial department . . . is required by the paramount law of the Constitution to intervene*" (emphasis added).

It is axiomatic that a statute is to be construed to avoid conflict with constitutional standards. The statute authorizing Customs officers to search persons and vehicles for smuggled goods, taken literally, would authorize search of any person or vehicle at any time or place on no more than subjective suspicion.¹³ But as noted above, this court and others have held that a showing of probable cause is required for all Customs searches except those qualifying as border searches. As Judge Duniway wrote in *United States v. Weil*, *supra*, 432 F.2d at 1823:

"In order to avoid conflict between this statute and the Fourth Amendment, the statutory language has been restricted by the courts to 'border searches.' We must remember, however, that the phrase 'border search' does not appear in either the statute or the Constitution. It is merely the courts' shorthand way of defining the limitation that the Fourth Amendment imposes upon the right of customs agents to search without probable cause. The latter right is predicated on the right and obligation of the government, which predated the founding of the Republic, to prevent the importation of contraband or of undeclared, and therefore, untaxed, merchandise, and on the universal understanding that persons, parcels and vehicles crossing the border may be searched."¹⁴

In short, despite the broad sweep of the statute, Customs officers may conduct a search for smuggled mer-

¹³ 19 U.S.C. § 482 reads in part:

"Any of the officers or persons authorized to board or search vessels may stop, search, and examine, as well without as within their respective districts, any vehicle, . . . or person, on which or whom he or they shall suspect there is merchandise which is subject to duty, or shall have been introduced into the United States in any manner contrary to law, whether by the person in possession or charge, or by, in, or upon such vehicle . . . or otherwise,"

¹⁴ See also *United States v. Glaziov*, *supra*, 402 F.2d 8, 12; *United States v. McGlove*, *supra*, 394 F.2d 75, 77-78; *Morales v. United States*, *supra*, 378 F.2d 187, 189; *Alexander v. King*, *supra*, 362 F.2d 379, 381-82; *King v. United States*, *supra*, 348 F.2d 814, 818; *Witt v. United States*, 287 F.2d 389, 391 (9th Cir. 1961).

merchandise without probable cause only in the restricted circumstances that qualify the intrusion as a "border search."¹⁸ In all other circumstances, probable cause is required. Were it otherwise, "an individual would always be subject to search without probable cause no matter where he was in the United States and no matter how long he had been inside the United States if the search were conducted by the Bureau of Customs. Such a condition would be repugnant to the principles of the Fourth Amendment." *United States v. Glaziov, supra*, 402 F.2d at 13, n.3.

The statutory provision authorizing Immigration officers to search for aliens should be similarly construed to comport with Fourth Amendment limitations.

Other provisions of the statute have been held to contain implied limitations consistent with constitutional principles. The constitutional limitations articulated in *Terry v. Ohio*, 392 U.S. 1 (1968), have been read into the first subparagraph of subsection (a) of section 1357, authorizing Immigration officers to interrogate aliens as to their right to be in the United States. *Au Yi Law v. I. & N.S.*, — F.2d — (D.C. Cir. March 19, 1971). The Fourth Amendment requirement of probable cause has been read into the second subparagraph of section 1357(a), authorizing arrests by such officers. *Ibid.* See also *Yam Sang Kwai v. I. & N.S.*, 411 F.2d 683 (D.C. Cir. 1969).

¹⁸ For reasons previously discussed, the limits stated on the face of the statute are not controlling. It may be noted, however, that the statute authorizing Immigration officers to search for aliens is no broader than those which authorize Customs officers to search for merchandise. Indeed, it is narrower.

Customs officers are authorized by 19 U.S.C. § 482 to search vehicles for merchandise "as well without as within their respective districts," with no stated geographic limits. They are authorized by 19 U.S.C. § 1581(a) to board any vehicle "at any place in the United States."

On the other hand, Immigration officers are authorized to search vehicles for aliens only "within a reasonable distance from any external boundary of the United States," 8 U.S.C. § 1357(a) (3), defined by regulation as one hundred miles. 8 C.F.R. § 8 C.F.R. 287.1.

Similarly, subparagraph (a) (3) must be read as authorizing a warrantless search for aliens without probable cause only in accordance with Fourth Amendment limitations applicable to a "border search."

The government does not contend that the search in this case qualified as a "border search." The officers did not know with "reasonable certainty" that the occupants and contents of appellant's car were the same as they had been when the border was crossed—indeed, they did not know that the car had crossed the border at all.¹⁶ And since there was no probable cause to stop the car and search it, appellant's Fourth Amendment rights were violated. *United States v. Kandlis*, *supra*, 482 F.2d 132; *Valenzuela-Garcia v. United States*, 425 F.2d 1170 (9th Cir. 1970); *Roa-Rodriguez v. United States*, 410 F.2d 1206 (10th Cir. 1969); *Montoya v. United States*, 392 F.2d 731 (5th Cir. 1968); *Contreras v. United States*, 291 F.2d 63 (9th Cir. 1961); *Cervantes v. United States*, 263 F.2d 800 (9th Cir. 1959).

III

There is no other basis upon which the search of appellant's car can be justified.

A. We have held that an officer may stop an automobile for investigative interrogation of its occupants if he has "reasonable grounds" for such action. *Wilson v. Porter*, 361 F.2d 412, 415 (9th Cir. 1966); *see also United States v. Oswald*, 441 F.2d 44 (9th Cir. 1971).

¹⁶So far as the record shows, appellant was stopped at random with no reason to know where he had been, or when, except that he was driving north.

It was stipulated that, if called, the Immigration officers would have testified that "they inquired of him [appellant] prior to finding any contraband as to where he had come from, and he said from Mexicali [Mexico], and was going to Blythe, California; and was going to leave the car in Blythe and return to Mexicali by bus." It was also stipulated, however, that appellant would be deemed to have been called and to have testified "that he did not tell the officer that he had driven in from the Mexican side," and, in fact, that "he had picked up the car in Calexico in the United States and then driven it to the point where he was stopped."

This doctrine is of no assistance to the government, however, for it is clear from *Terry v. Ohio*, *supra*, 392 U.S. 1, that though an officer may detain and question suspects on mere reasonable belief, any search conducted in connection with such a detention must be based upon reasonable cause to believe that the individuals are armed and dangerous and cannot exceed the scope required to disclose weapons that might be used to harm the officer or others nearby. 392 U.S. at 26-27, 30. In the present case, so far as the record shows, the Immigration officers had no grounds, "reasonable" or otherwise, for stopping appellant. His car was selected at random from those moving north on Highway 78. Even if the officers had grounds for the stop, they had no reason to believe that appellant was armed, and the search they conducted was not confined to that necessary to locate concealed weapons.

B. The government does not seek to sustain the search of appellant's car as a routine administrative inspection under *Camara v. Municipal Court*, 387 U.S. 523 (1967), and *See v. Seattle*, 387 U.S. 541 (1967). For several reasons the doctrine of these cases is not applicable here.

1. It is at least doubtful that the search in this case could be characterized as an "administrative" one, directed primarily to regulation and only incidentally to the detection of crime. *Cf. Camara v. Municipal Court*, *supra*, 387 U.S. at 530, 537. The trunk of appellant's automobile was not searched for evidence of appellant's right to be in the United States. The officers could only have been seeking aliens that appellant might have been bringing into the country illegally, a crime punishable by a \$2,000 fine and five years' imprisonment. 8 U.S.C. § 1324.

2. *Camara* and *See* require a showing that valid public interest justifies the particular intrusion. 387 U.S. at 536-37, 539. The governmental interest in excluding illegal aliens is undisputed. However, no effort was made to show that "reasonable administrative standards have been established and are met in the inspection in ques-

tion." *United States v. Thriftmart, Inc.*, 429 F.2d 1006, 1008-09 (9th Cir. 1970).¹⁷ The Court in *Camara* stressed the unavailability of alternative procedures less

¹⁷ Since the government did not rely upon the administrative search theory to support the search, it is not surprising that the record is inadequate to support the necessary determinations. However, some evidence relevant to these inquiries was admitted. The government summarizes the stipulated testimony of the Immigration officers as follows:

"Two officers of the United States Border Patrol, Immigration and Naturalization, United States Department of Justice, were looking for aliens along Highway 78 near Glamis, California, which is about 50 miles north of the Mexican border on the road from Calexico to Blythe, California. The evidence would show that this is about the only north-south road in California coming from the Mexican border that does not have an established checkpoint; that because of this it is commonly used to evade checkpoints by both marihuana and alien smugglers. That on occasions, but not at all times, officers of the U. S. Border Patrol maintain a roving check on vehicles and persons on that particular highway. That pursuant to that they stopped this vehicle for the specific purpose of checking for aliens.

That they did check the card of this defendant, and it showed that he was a resident alien—that is, it was a resident alien card entitling him to reside and work in the United States. But that card was marked in a fashion indicating that he resided in Mexicali.

They inquired of him prior to finding any contraband as to where he had come from, and he said from Mexicali, and was going to Blythe, California; and was going to leave the car in Blythe and return to Mexicali by bus.

At that point Officer Shaw, in the presence of Officer Carrasco—these two previously mentioned officers of the U. S. Border Patrol—looked under the rear seat of the vehicle for aliens. The evidence would show that while he himself had never found aliens under the rear seats of automobiles, that he had heard of it on several occasions. That just prior to this there had been an information bulletin come out from the headquarters of the Border Patrol advising them of a special arrangement that now had developed in the Border Patrol where aliens would sit up right behind the back seat rest and their feet and legs would be doubled up under the rear seat cushion and that springs would be removed from the rear seat cushion to provide space for their legs. That in looking for aliens under the rear seat the officer discovered packages that he believed to be marihuana." (Appellee's brief 3-4).

burdensome to Fourth Amendment interests. 387 U.S. at 535, 537. Yet in the present case, nothing at all was offered to demonstrate, for example, why the public interest in preventing the entry of unauthorized aliens would not have been served equally well by an inspection at the international border confined to cars entering the country, rather than a random stop and search of any vehicle traveling on a public highway fifty miles from the border.

3. *Camara* and *See* do not authorize warrantless inspections. 387 U.S. at 528-34. Thus, even if the record were adequate, the search would be invalid for failure to obtain a warrant. The moving automobile exception to the warrant requirement would not excuse the government's failure to obtain prior judicial approval of the roving inspection of automobiles on Highway 78, for by definition the inspection was directed to randomly selected vehicles on the particular stretch of highway rather than to any particular vehicle.

UNITED STATES COURT OF APPEALS
FOR THE NINTH CIRCUIT

No. 26,514

UNITED STATES OF AMERICA, PLAINTIFF-APPELLEE

vs.

CONDRADO ALMEIDA-SANCHEZ, DEFENDANT-APPELLANT

ORDER

The panel to which the case was assigned, by a split vote, voted to deny the petition for re-hearing and to reject the suggestion for a hearing in banc.

All members of the court entitled to vote in banc were supplied with a copy of the petition for rehearing and the suggestion for hearing in banc, and were advised of the vote of the panel on the issue.

The court, by a divided vote, rejected the suggestion for a hearing in banc.

ORDERED, that the petition for re-hearing is denied and the suggestion for a hearing in banc is rejected.

SUPREME COURT OF THE UNITED STATES

No. 71-6278

CONDRADO ALMEIDA-SANCHEZ, PETITIONER

v.

UNITED STATES

On petition for writ of Certiorari to the United States Court of Appeals for the Ninth Circuit.

On consideration of the motion for leave to proceed herein *in forma pauperis* and of the petition for writ of certiorari, it is ordered by this Court that the motion to proceed *in forma pauperis* be, and the same is hereby, granted; and that the petition for writ of certiorari be, and the same is hereby, granted.

May 22, 1972

ORDER OF CERTIORARI TO THE
UNITED STATES COURT OF APPEALS
FOR THE NINTH CIRCUIT

DATE FOR THE PETITIONER

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